

In the United States Court of Federal Claims  
OFFICE OF SPECIAL MASTERS  
No. 22-1878V

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DAWN STRONG,

Petitioner,

v.

SECRETARY OF HEALTH AND  
HUMAN SERVICES,

Respondent.

UNPUBLISHED

Filed: February 19, 2025

*Kelly Elizabeth Elder, Martin & Jones, PLLC, Raleigh, NC, for Petitioner  
Julia Marter Collison, U.S. Department of Justice, Washington, DC, for Respondent*

**DECISION ON JOINT STIPULATION<sup>1</sup>**

On December 20, 2022, Dawn Strong (“Petitioner”) filed a petition, seeking compensation under the National Vaccine Injury Compensation Program (“the Vaccine Program”).<sup>2</sup> Pet., ECF No. 1. Petitioner alleges she suffered from Steven Johnson Syndrome (“SJS”) and Toxic Epidermal Necrolysis (“TEN”) as a result of the Influenza, Hepatitis B, MMR, TD, Tdap/Pertussis,

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<sup>1</sup> Although this Decision has been formally designated “not to be published,” it will nevertheless be posted on the Court of Federal Claims’ website in accordance with the E-Government Act of 2002, 44 U.S.C. § 3501 (2012). **This means the Decision will be available to anyone with access to the internet.** As provided by 42 U.S.C. § 300aa-12(d)(4)(B), however, the parties may object to the Decision’s inclusion of certain kinds of confidential information. Specifically, under Vaccine Rule 18(b), each party has fourteen days within which to request redaction “of any information furnished by that party: (1) that is a trade secret or commercial or financial in substance and is privileged or confidential; or (2) that includes medical files or similar files, the disclosure of which would constitute a clearly unwarranted invasion of privacy.” Vaccine Rule 18(b). Otherwise, the Decision in its present form will be available. *Id.*

<sup>2</sup> The Vaccine Program comprises Part 2 of the National Childhood Vaccine Injury Act of 1986, Pub. L. No. 99-660, 100 Stat. 3755 (codified as amended at 42 U.S.C. §§ 300aa-10–34 (2012)) (hereinafter “Vaccine Act” or “the Act”). All subsequent references to sections of the Vaccine Act shall be to the pertinent subparagraph of 42 U.S.C. § 300aa.

and Varicella vaccinations she received on January 15-16, 2020.<sup>3</sup> *See* Stipulation ¶ 2, 4, dated February 19, 2025 (ECF No. 42); *see also* Petition.

Respondent denies “that the vaccines caused petitioner to suffer from SJS and TEN or any other injury or her current condition.” *See* Stipulation ¶ 6. Nonetheless, both parties, while maintaining their above-stated positions, agreed in a stipulation filed February 19, 2025, that the issues before them can be settled and that a decision should be entered awarding Petitioner compensation.

I have reviewed the file, and based upon that review, I conclude that the parties’ stipulation is reasonable. I therefore adopt it as my decision in awarding damages on the terms set forth therein.

The stipulation awards:

1. A lump sum of \$100,000.00, which amount represents compensation for a portion of petitioner’s first year life care expenses and combined lost earnings, pain and suffering and past unreimbursable expenses, to be paid through an ACH deposit to petitioner’s counsel’s IOLTA account for prompt disbursement to petitioner.
2. An amount of \$230,000.00 to purchase the annuity contract described in paragraph 10 of the Stipulation, paid to the life insurance company from which the annuity will be purchased (the “Life Insurance Company”).
3. An amount sufficient to purchase the annuity contract described in paragraph 11 of the Stipulation, paid to the life insurance company from which the annuity will be purchased (the “Life Insurance Company”).

Stipulation ¶ 8. This award represents compensation for all damages that would be available under 42 U.S.C. § 300aa-15(a).

I approve a Vaccine Program award in the amount set forth above to be made to Petitioner. In the absence of a motion for review filed pursuant to RCFC Appendix B, the Clerk of the Court is directed to enter judgment herewith.<sup>4</sup>

**IT IS SO ORDERED.**

s/ Jennifer A. Shah  
Jennifer A. Shah  
Special Master

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<sup>3</sup> The stipulation notes that Petitioner received a single Tdap vaccine, not “TD” and “Tdap/Pertussis” vaccines, as alleged in the petition. Stipulation at 1.

<sup>4</sup> Pursuant to Vaccine Rule 11(a), the parties may expedite entry of judgment by jointly filing notice renouncing their right to seek review.

**IN THE UNITED STATES COURT OF FEDERAL CLAIMS**  
**OFFICE OF SPECIAL MASTERS**

DAWN STRONG,	)	
Petitioner,	)	
v.	)	
SECRETARY OF HEALTH AND HUMAN SERVICES,	)	No. 22-1878V Special Master Shah ECF
Respondent.	)	

**STIPULATION**

The parties hereby stipulate to the following matters:

1. Dawn Strong (“petitioner”), filed a petition for vaccine compensation under the National Vaccine Injury Compensation Program, 42 U.S.C. §§ 300aa-10 to -34 (the “Vaccine Program”). The petition seeks compensation for injuries allegedly related to petitioner’s receipt of Influenza, Hepatitis B, MMR, Td, Tdap/Pertussis,<sup>1</sup> and Varicella vaccines, which vaccines are contained in the Vaccine Injury Table (the “Table”), 42 C.F.R. § 100.3 (a).
2. Petitioner received the Influenza vaccine on January 15, 2020, and the Hepatitis B, MMR, Tdap, and Varicella vaccines on January 16, 2020.
3. The vaccinations were administered within the United States.
4. Petitioner alleges that she suffered from Stevens Johnson Syndrome (“SJS”) and Toxic Epidermal Necrolysis (“TEN”) as a result of receiving the vaccines, and that she experienced the residual effects of these injuries for more than six months.

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<sup>1</sup> While the petition alleges that petitioner received both “Td” and “Tdap/Pertussis” vaccines, she actually received a single tetanus-diphtheria-acellular-pertussis (“Tdap”) vaccine.

5. Petitioner represents that there has been no prior award or settlement of a civil action for damages on her behalf as a result of her condition.

6. Respondent denies that the vaccines caused petitioner to suffer from SJS and TEN or any other injury or her current condition.

7. Maintaining their above-stated positions, the parties nevertheless now agree that the issues between them shall be settled and that a decision should be entered awarding the compensation described in paragraph 8 of this Stipulation.

8. As soon as practicable after an entry of judgment reflecting a decision consistent with the terms of this Stipulation, and after petitioner has filed an election to receive compensation pursuant to 42 U.S.C. § 300aa-21(a)(1), the Secretary of Health and Human Services will issue the following vaccine compensation payments:

a. A lump sum of \$100,000.00, which amount represents compensation for a portion of petitioner's first year life care expenses and combined lost earnings, pain and suffering and past unreimbursable expenses, to be paid through an ACH deposit to petitioner's counsel's IOLTA account for prompt disbursement to petitioner;

b. An amount of \$230,000.00 to purchase the annuity contract described in paragraph 10 below, paid to the life insurance company from which the annuity will be purchased (the "Life Insurance Company").

c. An amount sufficient to purchase the annuity contract described in paragraph 11 below, paid to the life insurance company from which the annuity will be purchased (the "Life Insurance Company").

These amounts represent compensation for all damages that would be available under 42 U.S.C. §300aa-15(a).

9. The Life Insurance Company must have a minimum of \$250,000,000 capital and surplus, exclusive of any mandatory security valuation reserve. The Life Insurance Company must have one of the following ratings from two of the following rating organizations:

a. A.M. Best Company: A++, A+, A+g, A+p, A+r, or A+s;

- b. Moody's Investor Service Claims Paying Rating: Aa3, Aa2, Aa1, or Aaa;
- c. Standard and Poor's Corporation Insurer Claims-Paying Ability Rating: AA-, AA, AA+, or AAA;
- d. Fitch Credit Rating Company, Insurance Company Claims Paying Ability Rating: AA-, AA, AA+, or AAA.

10. The Secretary of Health and Human Services agrees to purchase an annuity contract from the Life Insurance Company for the benefit of petitioner, Dawn Strong, pursuant to which the Life Insurance Company will agree to make payments periodically to petitioner for a portion of petitioner's first year life care expenses, lost earnings, pain and suffering, and past unreimbursable expenses, as follows:

- a. Beginning on the first anniversary of the date of judgment, \$798.10 per month for 20 years certain and life thereafter, increasing at 3% compounded annually from the date payments begin.

The purchase price of the annuity described in this paragraph shall neither be greater than nor less than \$230,000.00. In the event that the cost of the annuity set forth above varies from \$230,000.00, the annuity payment set forth above shall be adjusted to ensure that the total cost of the annuity is neither less nor greater than \$230,000.00. Should Dawn Strong predecease the exhaustion of any certain payments set forth above, any remaining certain payments shall be made to her estate or to her designated beneficiary. Written notice to the Secretary of Health and Human Services and to the Life Insurance Company shall be provided within twenty (20) days of Dawn Strong's death.

11. The Secretary of Health and Human Services agrees to purchase an annuity contract from the Life Insurance Company for the benefit of petitioner, Dawn Strong, pursuant to which the Life Insurance Company will agree to make payments periodically to petitioner as follows for all other damages available under 42 U.S.C. §300aa-15(a).

- a. Beginning on the first anniversary of the date of judgment, \$637.28 per month for life only, increasing at 3% compounded annually from the date payments begin.

Petitioner will continue to receive the annuity payments described in this paragraph from the Life Insurance Company only so long as she, Dawn Strong, is alive at the time that a particular payment is due. Written notice shall be provided to the Secretary of Health and Human Services and the Life Insurance Company within twenty (20) days of Dawn Strong's death.

12. The annuity contracts will be owned solely and exclusively by the Secretary of Health and Human Services and will be purchased as soon as practicable following the entry of a judgment in conformity with this Stipulation. The parties stipulate and agree that the Secretary of Health and Human Services and the United States of America are not responsible for the payment of any sums other than the amounts set forth in paragraph 8 herein and the amounts awarded pursuant to paragraph 14 herein, and that they do not guarantee or insure any of the future annuity payments. Upon the purchase of the annuity contract, the Secretary of Health and Human Services and the United States of America are released from any and all obligations with respect to future annuity payments.

13. The parties stipulate and agree that the annuity payments cannot be assigned, accelerated, deferred, increased, or decreased by the parties and that no part of any annuity payments called for herein, nor any assets of the United States or the annuity company, are subject to execution or any legal process for any obligation in any manner. Petitioner and petitioner's heirs, executors, administrators, successors, and assigns do hereby agree that they have no power or right to sell, assign, mortgage, encumber, or anticipate said annuity payments, or any part thereof, by assignment or otherwise, and further agree that they will not sell, assign,

mortgage, encumber, or anticipate said annuity payments, or any part thereof, by assignment or otherwise.

14. As soon as practicable after the entry of judgment on entitlement in this case, and after petitioner has filed both a proper and timely election to receive compensation pursuant to 42 U.S.C. § 300aa-21(a)(1), and an application, the parties will submit to further proceedings before the special master to award reasonable attorneys' fees and costs incurred in proceeding upon this petition.

15. Petitioner and her attorney represent that they have identified to respondent all known sources of payment for items or services for which the Program is not primarily liable under 42 U.S.C. § 300aa-15(g), including State compensation programs, insurance policies, Federal or State health benefits programs (other than Title XIX of the Social Security Act (42 U.S.C. § 1396 et seq.)), or entities that provide health services on a pre-paid basis.

16. Payments made pursuant to paragraph 8 and any amounts awarded pursuant to paragraph 14 of this Stipulation will be made in accordance with 42 U.S.C. § 300aa-15(i), subject to the availability of sufficient statutory funds.

17. The parties and their attorneys further agree and stipulate that, except for any award for attorneys' fees and litigation costs, and past unreimbursable expenses, the money provided pursuant to this Stipulation either immediately or as part of the annuity contract, will be used solely for petitioner's benefit as contemplated by a strict construction of 42 U.S.C. §§ 300aa-15(a) and (d), and subject to the conditions of 42 U.S.C. §§ 300aa-15(g) and (h).

18. In return for the payments described in paragraphs 8 and 14, petitioner, in her individual capacity, and on behalf of her heirs, executors, administrators, successors or assigns, does forever irrevocably and unconditionally release, acquit and discharge the United States and

the Secretary of Health and Human Services from any and all actions or causes of action (including agreements, judgments, claims, damages, loss of services, expenses and all demands of whatever kind or nature) that have been brought, could have been brought, or could be timely brought in the Court of Federal Claims, under the National Vaccine Injury Compensation Program, 42 U.S.C. § 300aa-10 et seq., on account of, or in any way growing out of, any and all known or unknown, suspected or unsuspected personal injuries to or death of petitioner resulting from, or alleged to have resulted from, the vaccinations administered on January 15, 2020, and January 16, 2020, as alleged by petitioner in a petition for vaccine compensation filed on or about December 20, 2022, in the United States Court of Federal Claims as petition No. 22-1878V.

19. If petitioner should die prior to entry of judgment, this agreement shall be voidable upon proper notice to the Court on behalf of either or both of the parties.

20. If the special master fails to issue a decision in complete conformity with the terms of this Stipulation or if the Court of Federal Claims fails to enter judgment in conformity with a decision that is in complete conformity with the terms of this Stipulation, then the parties' settlement and this Stipulation shall be voidable at the sole discretion of either party.

21. This Stipulation expresses a full and complete negotiated settlement of liability and damages claimed under the National Childhood Vaccine Injury Act of 1986, as amended, except as otherwise noted in paragraph 14 above. There is absolutely no agreement on the part of the parties hereto to make any payment or to do any act or thing other than is herein expressly stated and clearly agreed to. The parties further agree and understand that the award described in this Stipulation may reflect a compromise of the parties' respective positions as to liability and/or

amount of damages, and further, that a change in the nature of the injury or condition or in the items of compensation sought, is not grounds to modify or revise this agreement.

22. Petitioner hereby authorizes respondent to disclose documents filed by petitioner in this case consistent with the Privacy Act and the routine uses described in the National Vaccine Injury Compensation Program System of Records, No. 09-15-0056.

23. This Stipulation shall not be construed as an admission by the United States or the Secretary of Health and Human Services that the named vaccines caused petitioner to suffer SJS and TEN, or any other injury or her current condition.

24. All rights and obligations of petitioner hereunder shall apply equally to petitioner's heirs, executors, administrators, successors, and/or assigns.

**END OF STIPULATION**

Respectfully submitted,

**PETITIONER:**

DAWN STRONG

DAWN STRONG

**ATTORNEY OF RECORD FOR  
PETITIONER:**

Kelly Elder

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**AUTHORIZED REPRESENTATIVE  
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AND HUMAN SERVICES:**

Jeffrey S.  
Beach -S

Digitally signed by  
Jeffrey S. Beach -S  
Date: 2025.02.04  
10:25:43 -05'00'

for

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Dated: 2/19/25